

Message Text

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ACTION ARA-10

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STADIS

E. O. 11652: N/A

TAGS: PFOR, BR

SUBJECT: THEMES FOR SECRETARY'S TOAST

REF: ZIMMERMANN-JOHNSON TELECON OF 9/23/76

1. WE SUGGEST FOLLOWING THEMES FOR SECRETARY'S

TOAST TO SILVEIRA DURING VISIT OCTOBER 4-5:

2. SECRETARY MIGHT RECALL HIS STATEMENTS AT MOU
SIGNING CEREMONY IN FEBRUARY IN BRASILIA TO EFFECT
THAT TEST OF OUR DETERMINATION TO PUT MOU INTO
PRACTICE IS WHETHER IN MONTHS AHEAD WE CAN MAKE
CONCRETE PROGRESS ON SPECIFIC ISSUES THAT CONCERN
OUR PEOPLE, THE HEMISPHERE, AND THE WORLD. A
REVIEW OF OUR ACCOMPLISHMENTS IN THE RELATIVELY
BRIEF PERIOD SINCE THAT TIME SHOWS THAT WE HAVE
PASSED THEAT TEST -- WE HAVE MADE CONCRETE PROGRESS.
OUR CONSULTATIONS HAVE BEEN CLOSE, FREQUENT, CANDID
AND WIDE-RANGING AS TO SUBJECT MATTER. THE STEPS
WE HAVE TAKEN HAVE ALREADY PRODUCED POSITIVE RESULTS,
WITH EVEN GREATER POTENTIAL FOR FUTURE RETURN. THE
NEW FORUMS FOR CONSULTATION WE HAVE CREATED, WHICH
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IN THEMSELVES ILLUSTRATE THE RANGE AND DIVERSITY OF

OUR SHARED INTERESTS, HAVE ALREADY SHOWN THEMSELVES
EQUAL TO OUR NEED FOR FLEXIBLE, OPEN CHANNELS FOR
EXCHANGES ON COMPLEX ISSUES.

3. SECRETARY MIGHT COMMEND VALUE TO HIM OF HIS OWN
EPISTOLARY CONSULTATIVE RELATIONSHIP WITH
SILVEIRA, WHO IN THIS SPECIAL DIALOGUE HAS MADE GREAT
CONTRIBUTIONS AS FRANK BUT CONSTRUCTIVE CRITIC AND
SOURCE OF FRESH VIEW POINT.

4. FROM THE BEGINNING IN CREATING THIS NEW CONSUL-
TATIVE RELATIONSHIP WE HAVE RECOGNIZED THAT BETWEEN
TWO COUNTRIES OF SUCH SIZE DIFFERENCES ARE FROM TIME
TO TIME INEVITABLE. IT IS IMPORTANT THAT OUR CONSULTATIVE
PROCESS BE USED TO IDENTIFY THOSE AREAS EARLY ON WHERE
OUR INTERESTS ARE IN CONFLICT OR TEND TO DIVERGE.
OUR RELATIONSHIP DRAWS ITS STRENGTH FROM OUR WILLINGNESS
TO RECOGNIZE THOSE DIVERGENCIES HONESTLY AND TO
APPROACH THEM WITH OVERRIDING DETERMINATION
TO OVERCOME OR ATTENUATE THEM IN AN ATTITUDE OF
FRIENDSHIP BASED ON SHARED VALUES AND OBJECTIVES.

5. THE U.S., AND NOW BRAZIL, ARE NATIONS WHOSE SCOPE
IS GLOBAL AND WHOSE INTERNATIONAL CONTACTS AND INTERESTS
ARE WIDE-RANGING AND DIVERSE. IN WORKING TOWARD THE CLOSE
CONSULTATIVE RELATIONSHIP THEY SEEK, THE U.S. AND BRAZIL SEEK
NOT AN EXCLUSIVE PARTNERSHIP, BUT A PARTNERSHIP INTENDED TO
JOIN IN THE BROADER SEARCH FOR SOLUTIONS TO THE PROBLEMS
OF THE HEMISPHERE AND AN INTERDEPENDENT WORLD. THE U.S.
UPHOLDS ITS COOPERATIVE RELATIONSHIP WITH BRAZIL AS AN EXAMPLE
OF THE ENLIGHTENED BILATERAL COOPERATION SO ESSENTIAL IN
THE SEARCH FOR AN ENDURING WORLD ORDER AND ASPIRES TO ENTER
INTO SIMILAR RELATIONSHIPS WITH ITS FELLOW REPUBLICS OF
THIS HEMISPHERE.

6. OUR CONSULTATIONS SO FAR HAVE HIGHLIGHTED ONE CENTRAL
FACT: THE CRITICAL IMPORTANCE OF NORTH-SOUTH ISSUES NOT ONLY
IN THAT THEY IMPINGE ON OUR BILATERAL RELATIONSHIP BUT AS THEY
WILL SHAPE THE NEW INTERNATIONAL STRUCTURE THAT IS EMERGING.
THE COOPERATION OF OUR TWO NATIONS, RECONCILING THEIR
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DIVERGENCIES AND BUILDING ON THEIR SHARED INTERESTS, IN THOSE
FORUMS WHERE THE NORTH-SOUTH DIALOGUE IS BEING PLAYED OUT REMAINS
UPPERMOST ON OUR AGENDA.

7. SECRETARY MAY TAKE NOTE OF SILVEIRA'S TRAVEL WITH
PRESIDENT GEISEL TO FRANCE, UK, AND JAPAN SINCE FEBRUARY
MEETING, EXPRESSING HIS GRATIFICATION TO SEE
BRAZIL EXTENDING ITS WORLD CONTACTS AS BEFITS A NATION

OF SUCH SIZE AND INCREASING IMPORTANCE. THE WARMTH OF THE
RECEPTION GIVEN BRAZILIAN REPRESENTATIVES IN THOSE COUNTRIES
LEAVES NO DOUBT THAT BRAZIL HAS TAKE ITS PLACE AMONG THOSE
NATIONS DETERMINED TO BE MAJOR ACTORS IN THE QUEST FOR
RESPONSIBLE SOLUTIONS TO THE COMPLEX PROBLEMS OF
INTERDEEPENDENCE.

8. WE HAVE CONSIDERED INCLUDING IN THE ABOVE SOME REFERENCE
TO SOUTHERN AFRICA WITH EMPHASIS ON OUR MUTUAL INTEREST
IN ENCOURAGING A PEACEFUL SETTLEMENT WITH AN AFRICAN
SOLUTION. BUT WE BELIEVE THAT THIS MIGHT BE LOOKED ON
BY SILVEIRA AS AN EFFORT ON OUR PART TO IDENTIFY HIM WITH
U.S. VIEWS OR U.S. OBJECTIVES IN THAT AREA.
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